

WILLOWS UNIFIED SCHOOL DISTRICT

823 W. Laurel Street

Willows, CA 95988

RESOLUTION #2016-17-14

**RESOLUTION OF THE GOVERNING BOARD OF THE
WILLOWS UNIFIED SCHOOL DISTRICT**

ESTABLISH FUND 21 – MEASURE B BOND BUILDING FUND

(Proceeds from the sale and expenditures of Bond revenue)

WHEREAS, on November 8, 2016 the voters of the Willows Unified School District community passed Measure B, a general obligation bond measure pursuant to Chapter 1.5, Education Code sections 15264-15288, to provide monies to finance the construction of school facilities in accordance with applicable public contract codes. The general obligation bonds will be sold by the District's bond underwriter, as set forth in the California Education code 15100; and

WHEREAS, California State law requires receipts of proceeds from the sale of bonds and the expenditures of proceeds from the sale of bonds be accounted for in a separate fund. The accounting for fund 21 shall be in compliance with the School Account Code Structure (SACS) as outlined in Procedure 705 of the California School Accounting Manual; and

WHEREAS, the District wishes to open Fund 21-Bond Fund in the County Treasury.

NOW, THEREFORE, BE IT RESOLVED the Willows Unified School District shall open the Fund 21 within the County Treasury.

PASSED AND ADOPTED by the Governing Board of the Willows Unified School District this 2nd day of February, 2017 by the following vote:

AYES:

NOES:

ABSENT:

Alex Parisio, President
WUSD Governing Board

General Obligation (G.O.) Bonds are debt instruments backed by the full faith and credit of the issuing government. G.O. Bonds issued by LEAs in California are authorized by election under the provisions of *Education Code* Section 15100 and are secured by the statutory obligation to levy an ad valorem property tax sufficient for the interest on and redemption of the bonds.

Two funds are used to account for an LEA's G.O. Bond transactions: the Building Fund (Fund 21) and the Bond Interest and Redemption Fund (Fund 51).

The Building Fund is used to account for the receipt and expenditure of proceeds from the sale of bonds. The major expenditures in an LEA's Building Fund are related to the purchase and improvement of sites and the construction and modification of buildings.

The Bond Interest and Redemption Fund is used to account for the repayment of bonds from taxes levied by the county auditor-controller.

It is important that bond issuance transactions be presented correctly in the fund statements and the government-wide statements. The accounting must reflect the bonds' selling price, any issue costs deducted from the proceeds, and any accrued interest included in the selling price.

Selling price. Bonds are not always sold at face value (par). They may be sold at one of three prices:

- At par (selling price equal to the bonds' face value).
- At a discount (selling price lower than face value). When market interest rates are higher than the bonds' stated interest rate on the day of issuance, the bonds are less attractive to investors. The bond price must be lowered or "discounted" until the yield equals the market rate. The discount is recognized as an expenditure in Object 7699, All Other Financing Uses, in the Building Fund.
- At a premium (selling price higher than face value). When market interest rates are lower than the bonds' stated interest rate on the day of issuance, the bonds are more in demand, and investors are willing to pay a premium to buy them. The premium is recognized in Object 8979, All Other Financing Sources, in the Bond Interest and Redemption Fund.

Procedure 705 General Obligation Bonds

Issue costs. Issue costs are normally deducted from the net proceeds received by the LEA. Issue costs typically include the underwriter's discount and fees, bond insurance, or other administrative fees.

Accrued interest. When bonds are sold between scheduled interest payment dates, the accrued interest is typically "sold" to the purchaser. It will offset the first interest payment made to the purchaser.

A series of typical transactions and entries relating to the issuance and repayment of bonds, using the modified accrual basis of accounting appropriate in governmental funds, are illustrated as follows. (For the purpose of these illustrations, encumbrance accounting entries are ignored.)

1. The bond issuance is sold to the purchaser of the bonds.

Bonds issued at par:

Assumptions:	\$5,000,000	Face amount of bonds
	\$ 75,000	Issue costs deducted from proceeds
	\$4,925,000	Cash received

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Cash in County Treasury	21-9010-0-0000-0000-9110	\$4,925,000	
	Professional/Consulting Services and Operating Expenditures	21-9010-0-0000-9100-5800	\$75,000	
	Proceeds from Sale of Bonds	21-9010-0-0000-0000-8951		\$5,000,000

Bonds issued at a discount:

Assumptions:	\$5,000,000	Face amount of bonds
	\$ 100,000	Discount
	\$ 75,000	Issue costs deducted from proceeds
	\$4,825,000	Cash received

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Cash in County Treasury	21-9010-0-0000-0000-9110	\$4,825,000	
	Professional/Consulting Services and Operating Expenditures	21-9010-0-0000-9100-5800	\$75,000	
	All Other Financing Uses	21-9010-0-0000-9100-7699	\$100,000	
	Proceeds from Sale of Bonds	21-9010-0-0000-0000-8951		\$5,000,000

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Bonds issued at a premium:

Assumptions:	\$5,000,000	Face amount of bonds
	\$ 100,000	Premium (deposit to Bond Interest and Redemption Fund per <i>Education Code</i> Section 15146[b])
	\$ 75,000	Issue costs deducted from proceeds
	\$5,025,000	Cash received

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Cash in County Treasury	21-9010-0-0000-0000-9110	\$4,925,000	
	Professional/Consulting Services and Operating Expenditures	21-9010-0-0000-9100-5800	\$75,000	
	Proceeds from Sale of Bonds	21-9010-0-0000-0000-8951		\$5,000,000
	Cash with a Fiscal Agent/Trustee	51-9010-0-0000-0000-9135	\$100,000	
	All Other Financing Sources	51-9010-0-0000-0000-8979		\$100,000

Bonds issued between interest payment dates (accrued interest sold to purchaser):

Assumptions:	\$5,000,000	Face amount of bonds
	\$ 5,000	Accrued interest "sold" to bond purchaser (deposit to Bond Interest and Redemption Fund per <i>Education Code</i> Section 15146[b])
	\$ 75,000	Issue costs deducted from proceeds
	\$4,930,000	Cash received

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Cash in County Treasury	21-9010-0-0000-0000-9110	\$4,925,000	
	Professional/Consulting Services and Operating Expenditures	21-9010-0-0000-9100-5800	\$75,000	
	Proceeds from Sale of Bonds	21-9010-0-0000-0000-8951		\$5,000,000
	Cash with a Fiscal Agent/Trustee	51-9010-0-0000-0000-9135	\$5,000	
	Accounts Payable	51-9010-0-0000-0000-9500		\$5,000

A bond issuance is considered to have taken place as of the closing date for accounting and financial reporting purposes. An LEA should report the bond proceeds as of that date, which may require the LEA to record a receivable.

Bonds authorized but not issued are not recorded in governmental funds. They are treated like a line of credit that has not been used.

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2. Costs of site acquisition and construction are paid in the amount of \$4,500,000.

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Land	21-9010-0-0000-8500-6100	\$1,000,000	
	Buildings and Improvement of Buildings	21-9010-0-0000-8500-6200	\$3,500,000	
	Cash in County Treasury	21-9010-0-0000-0000-9110		\$4,500,000

At the close of the project, there may be a remaining cash balance in the project fund that represents the excess amount of bond proceeds over the project's actual costs. The LEA should refer to the bond authorization for guidance in the disposition of the remaining funds.

3. The county auditor-controller maintains control over the Bond Interest and Redemption Fund and levies taxes in amounts sufficient to redeem the bonds as they come due. Interest is earned on the cash balance in the fund.

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Cash with a Fiscal Agent/Trustee	51-9010-0-0000-0000-9135	\$221,000	
	Voted Indebtedness Levies, Secured Roll	51-9010-0-0000-0000-8611		\$200,000
	Voted Indebtedness Levies, Unsecured Roll	51-9010-0-0000-0000-8612		\$20,000
	Interest	51-9010-0-0000-0000-8660		\$1,000

4. The county treasurer makes payments of bond principal and interest. The accrued interest "sold" to the purchaser when the bonds were issued offsets the first interest payment.

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	Bond Redemptions	51-9010-0-0000-9100-7433	\$190,000	
	Bond Interest and Other Service Charges	51-9010-0-0000-9100-7434	\$5,000	
	Accounts Payable	51-9010-0-0000-0000-9500	\$5,000	
	Cash with a Fiscal Agent/Trustee	51-9010-0-0000-0000-9135		\$200,000

Procedure 705 General Obligation Bonds

5. Any money remaining in the Bond Interest and Redemption Fund after payment of all bonds payable from the fund is transferred to the district's general fund (*Education Code* Section 15234).

<u>Date</u>	<u>Object Title</u>	<u>SACS Account String</u>	<u>Debit</u>	<u>Credit</u>
x-xx-xx	From Bond Interest and Redemption Fund to the General Fund	51-9010-0-0000-9300-7614	\$1,100	
	Cash with a Fiscal Agent/Trustee	51-0000-0-0000-0000-9135		\$1,100
	Cash in County Treasury	01-0000-0-0000-0000-9110	\$1,100	
	To General Fund from Bond Interest and Redemption Fund	01-0000-0-0000-0000-8914		\$1,100